

Pilot REDD activities in Cambodia are expected to improve access to forest resource use rights and land tenure for local communities

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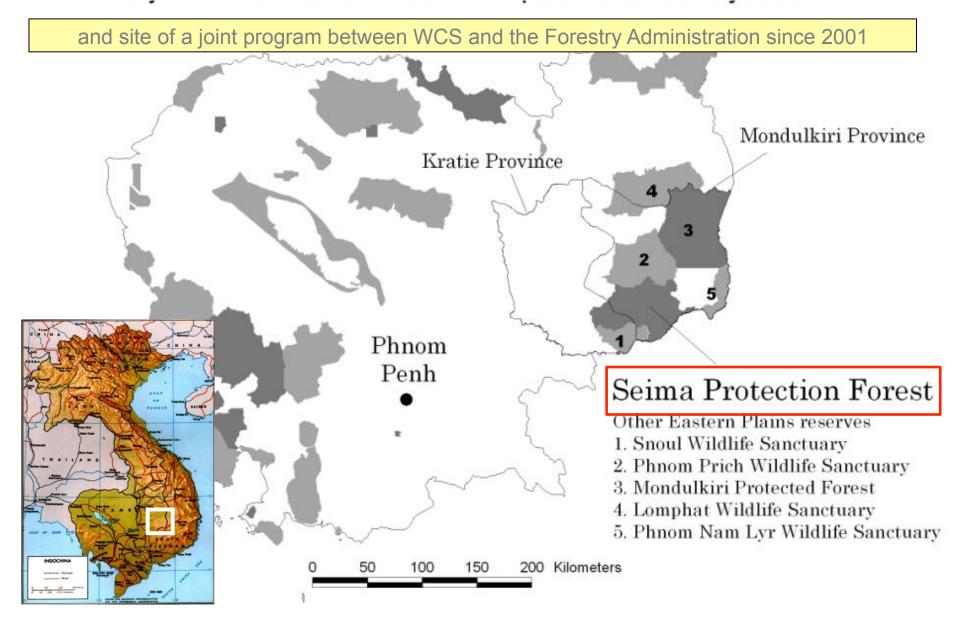
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National context and hypotheses

- High forest cover, high deforestation, rapid development
- Almost all forest is state owned; most agricultural land still untitled
- National REDD process underway
 - Readiness Plan Proposal (FCPF) and National Programme Document (UN REDD) both approved in 2011
- Forestry Administration responsible for c.70% of forest estate
 - Includes Protected Forests (this study) and Community Forests
 - REDD highlighted in the National Forestry Program (2010)
 - FA role in REDD defined in several legal instruments
 - Three site-based demonstration projects to date, others being planned
 - Study excludes forests under Fisheries Administration or Min. of Environment
- Hypothesis 1 in Cambodia REDD will stimulate improvements in land tenure and forest resource access rights for local communities
- Hypothesis 2 REDD will increase the feasibility of protecting these forest and land areas against growing threats

The Seima area is a national REDD+ demonstration site





Indochinese Silvered Langur (EN)



Black-shanked Douc (EN) 17,000-32,000 indivs

O Rang Horned Frog (endemic) **Exceptional biodiversity**

Giant and White-shouldered Ibis (both CR)

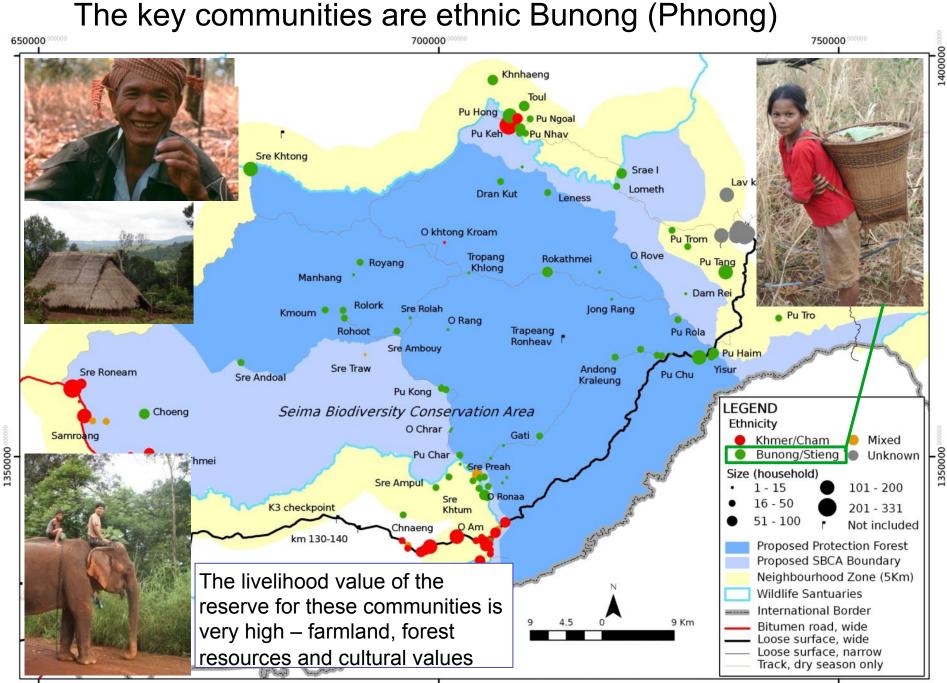
41 globally threatened birds, mammals and herps are present (4 Critically Endangered) Asian Elephant (EN) c. 116 individuals

Gaur (VU) and Banteng (EN) c. 500 individuals

Sun Bear and Asiatic Black Bear (both VU)

Green Peafowl (EN) 300+ indivs Yellow-cheeked Crested Gibbon (EN) 400-1700 indivs

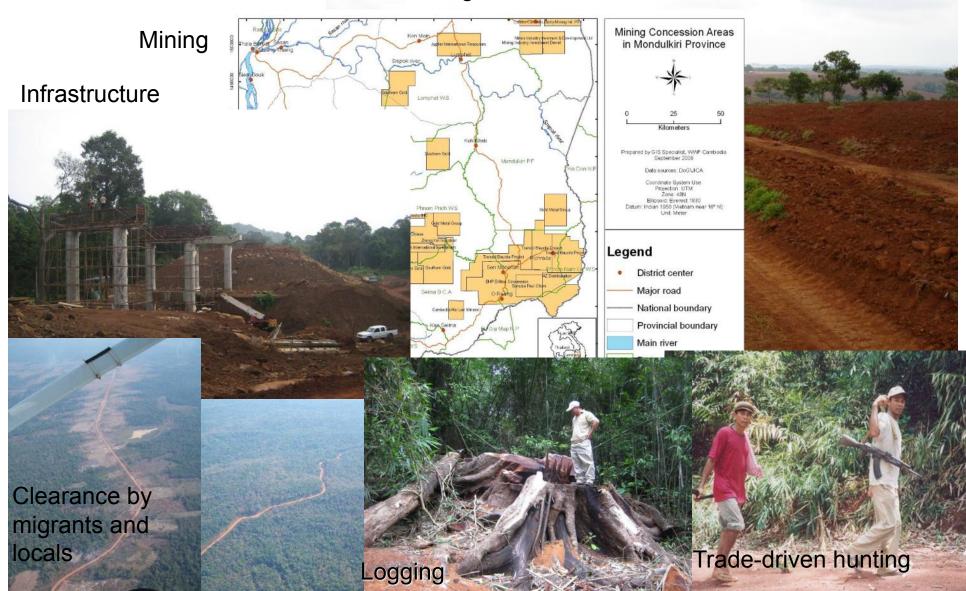
Two vulture spp (both CR)



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Current threats ('agents and drivers')

Agro-industrial concessions



Financing model

State funding is very low; international donors are the main source

The REDD + project will target voluntary market



Significant additional income (feasibility study: c. 200,000 credits/year)
 Validation expected to begin in early 2012, sales 6-9 months later; 30-50 yr period

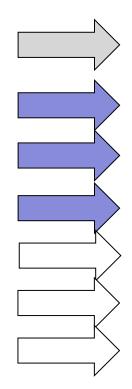
REDD+ was a factor in a recent legal upgrade of the reserve

The government is the project proponent and carbon owner

FPIC is fundamental to CCB validation; community agreements being signed Community aspects aim to incentivise conservation REDD+ activities will include a focus on alternative livelihoods Benefit-sharing also likely to include a portion of any net revenues

Summary: REDD additionality involves scaling up and strengthening the existing holistic conservation program at the site

SPF management activities



Legal and planning frameworks Law enforcement support Community land and resource use Livelihood development

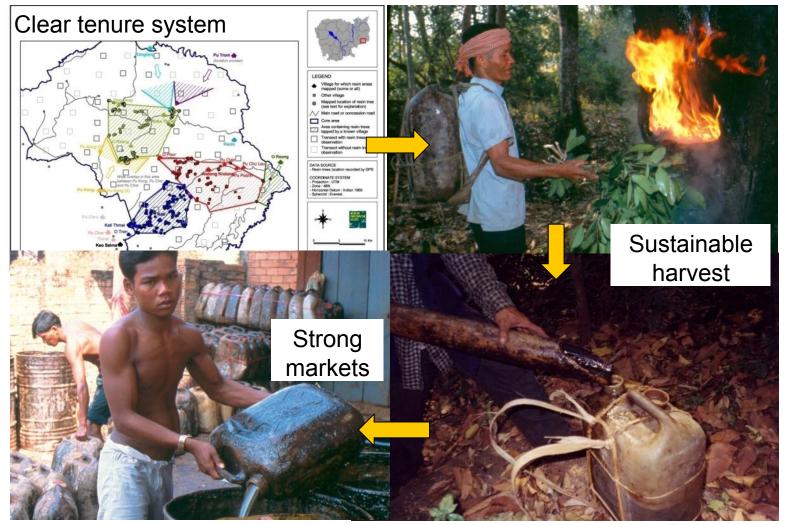
Monitoring (social and



Forest use rights – legal framework

- Community <u>ownership</u> of extensive natural forest land is not a legal option in Cambodia
 - this partly reflects diffuse and non exclusive traditional concepts of ownership (contrast e.g. Amazonia, Melanesia)
- But <u>co-management</u> arrangements are allowed for
 - in Protected Forests this involves zoning and use agreements under the framework of a Management Plan
- Harvest of NTFPs, housing timber, fish etc is nearly ubiquitous and economically significant
- Forestry Law (Art 40) protects these access rights for 'traditional users'
- Primary threats to these use rights are competition with outsiders and destruction of the resource

Forest resources access rights in Seima Dipterocarp resins are the key forest income source and well managed (20-40% of livelihood for c.80% of Bunong families)



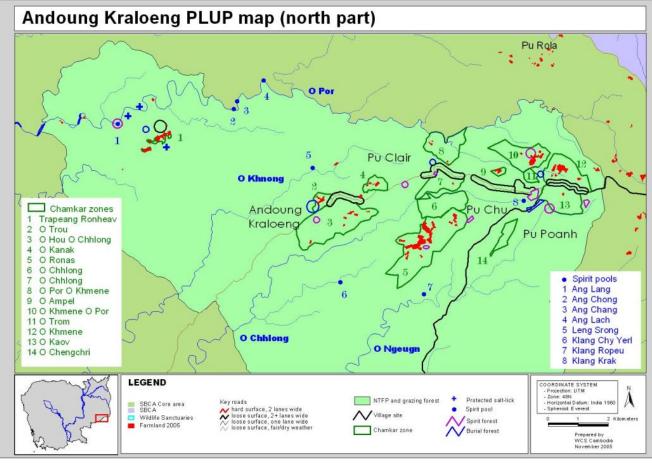
Project ensures security of stocks; maps harvest zones and registers legitimate users under Article 40 of the Forestry Law



Residential, farmland, fallows, spirit/burial forest. Voluntary process (Land Law 2001 Arts 23-28).

- Secure legal tenure
- Agreed forest boundaries
- □ Zone regulations
- Framework for cooperation
- A safeguard during the REDD process

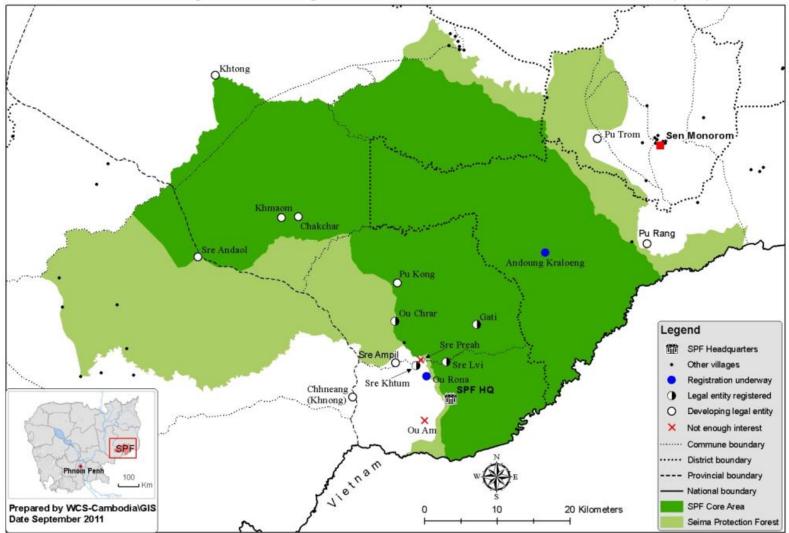




REDD should enable all villages around Seima to obtain and protect their titles, if they wish

Politically fraught issue; notable progress around Seima; >15 villages in process

Current status of registration of indigenous communal lands in Seima Protection Forest (SPF)



Will tenure be strengthened in Seima?

- Hypothesis 1: yes arguably both land tenure and formal forest use rights will be improved
 - primarily through better implementation of existing law, and better management processes
- Hypothesis 2: yes the underlying resource will become somewhat more secure
 - a combination of stronger political will, better patrolling and mobilisation of community action
- These benefits are sufficiently strong that communities consent to the project in the absence of clear information on the scale of 'benefit-sharing'.
- This is a different emphasis from much of the REDD literature, but we feel a more realistic one, given the Cambodian context and current demand for carbon.

National comparisons

Site- based work	 other Protected Forests in Cambodia, are also likely to take a progressive approach to community involvement REDD is catalysing more Community Forests to be set up Oddar Meanchey demonstration site, replication in Siem Reap Province
National Forestry Program (2010)	 based on sustainable forest management, with secure tenure and use rights as one of its six defining characteristics Programme 1 Demarcation: 'recognitionof indigenous people's rights and local user rightsis fundamental" Programme 2: increase to 3 m ha of Protected Forests Programme 3: increase to 2 m ha of Community Forests
National REDD Plans	 'a critical [implementation] issue is clarifying management rights of local people over forest areas, through existing modalities such as Community Forestry,and Indigenous Communal Land Titling. REDD+ would need to support scaling up of these existing modalities.' 'During the evaluation of the candidate REDD+ strategies key environmental and social issues will be considered in order to (a) enhance the formulation of the strategies, and (b) apply social and environmental safeguards.

Some relevant factors

- A changing world
- global changes have shifted attitudes in-country gradually towards a more pluralistic approach, both for REDD and in NFP formulation
- International perspectives
- international NGOs, donors and multi-lateral organisations all promote a socially progressive agenda
- Market focus
- voluntary market rewards certified social co-benefits
- A changing role for the forestry sector in Cambodian society
- centralised industrial forestry has collapsed
- forestry agencies must reposition to stay relevant and useful, in part by highlighting their broader social contribution (e.g. Community Forestry, poverty alleviation measures and protection of watersheds)

- Prospects
- The driving factors seem likely to remain relevant in the near to medium-term
- Changes in political or economic logic may lead to changes of direction in the future
- REDD is not the only factor in the forestry sector and there remain many problems and constraints

Concluding points

A reversal of the current pro-tenure policies is the least of our worries
 Carbon prices remain low, demand soft and transaction costs high while commodity prices inexorably rise

 REDD may well fail to compete with the economic factors driving deforestation – at which point forest tenure becomes irrelevant

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